

# City of Loma Linda

## Introduction to Districting

September 6, 2022

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National Demographics Corporation

# Election Systems

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1. “At Large”
2. “From District” or “Residence” Districts
3. “By District”

The California Voting Rights Act was written to specifically encourage by-district elections.

# California Voting Rights Act (CVRA)

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- ❑ Under the Federal Voting Rights Act (passed in 1965), a jurisdiction must fail 4 factual tests before it is in violation of the law.
- ❑ The California VRA makes it significantly easier for plaintiffs to force jurisdictions into “by-district” election systems by eliminating two of the US Supreme Court Gingles tests:
  - ~~❑ Can the protected class constitute the majority of a district?~~
  - ❑ Does the protected class vote as a bloc?
  - ❑ Do the voters who are not in the protected class vote in a bloc to defeat the preferred candidates of the protected class?
  - ~~❑ Do the “totality of circumstances” indicate race is a factor in elections?~~
- ❑ Liability is now determined only by the presence of racially polarized voting

# CVRA Impact

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## ❑ Switched (or in the process of switching) as a result of CVRA: *(updated)*

- ❑ At least 275 school districts
- ❑ 35 Community College Districts
- ❑ 174 cities
- ❑ 1 County Board of Supervisors
- ❑ 53 water and other special districts.

## ❑ Cases So Far:

- ❑ Palmdale, Santa Clara and Santa Monica went to trial on the merits. Palmdale and Santa Clara lost. Santa Monica is awaiting a decision.
- ❑ Modesto and Palmdale each spent about \$1.8 million on their defense (in addition to the attorney fee awards in those cases).
- ❑ Santa Monica has spent an estimated \$7 million so far. Plaintiffs in Santa Monica requested \$22 million in legal fees after the original trial.

## ❑ Key settlements:

- ❑ Palmdale: \$4.7 million
  - ❑ Modesto: \$3 million
  - ❑ Highland: \$1.3 million
  - ❑ Anaheim: \$1.1 million
  - ❑ Whittier: \$1 million
  - ❑ Santa Barbara: \$600,000
  - ❑ Tulare Hospital: \$500,000
  - ❑ Camarillo: \$233,000
  - ❑ Compton Unified: \$200,000
  - ❑ Madera Unified: about \$170,000
  - ❑ Hanford Joint Union Schools: \$118,000
  - ❑ Merced City: \$42,000
- ❑ An estimated \$16 million in total settlements and court awards so far.

# Districting Process

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Step	Description
<b>Two Initial Hearings</b> August 9 & Sept 6, 2022	Held prior to release of draft maps. Education and to solicit input on the composition of districts.
<b>Deadline for Map Submission</b> Sept. 29, 2022	Maps from members of the community must be received by September 29 <sup>th</sup> .
<b>Draft Maps Released</b> Oct. 4, 2022	Maps must be posted 7 days in advance of Public Hearing 3
<b>Two hearings on draft maps</b> Oct. 11 & Oct. 25, 2022	Two meetings to discuss and revise the draft maps and to discuss the election sequence.  There will be an additional chance for the community to submit maps before Public Hearings 4 and 5
<b>Map adoption</b> Nov. 8, 2022	Map adopted via ordinance. Final map must be posted at least 7 days prior to adoption.

# Redistricting Rules and Goals

## 1. Federal Laws

Equal Population  
Federal Voting Rights Act  
No Racial Gerrymandering



## 2. California Criteria for Cities

1. **Geographically contiguous**
2. **Undivided neighborhoods and “communities of interest”**  
(Socio-economic geographic areas that should be kept together)
3. **Easily identifiable boundaries**
4. **Compact**  
(Do not bypass one group of people to get to a more distant group of people)

### Prohibited:

“Shall not favor or discriminate against a political party.”

## 3. Other Traditional Redistricting Principles

Respect voters’ choices / continuity in office  
Future population growth

# Key Demographics

Each of the 5 Districts must contain about 4,971 people.

The courts view Citizen Voting Age Population data as the best available measure of “eligible voters.”

2020 Census	Total Population	24,855
Total Pop.	Hispanic/Latino	28%
	NH White	29%
	NH Black	10%
	NH Asian/Pac.Isl.	30%
Citizen Voting Age Pop (2016-2020 Special Tab)	Total	17,534
	Hisp	22%
	NH White	39%
	NH Black	9%
	Asian/Pac.Isl.	28%

# Demographic Summary

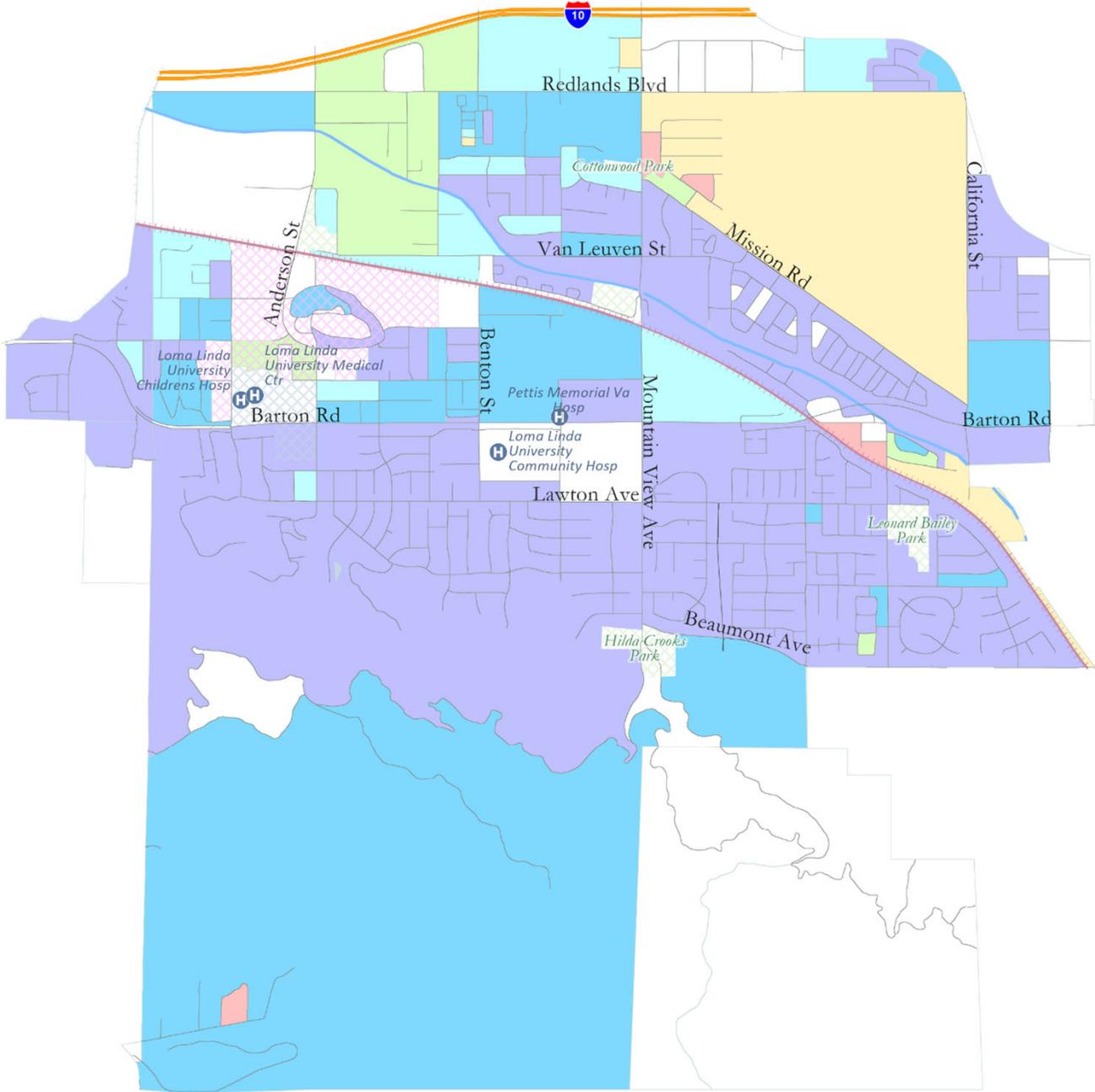
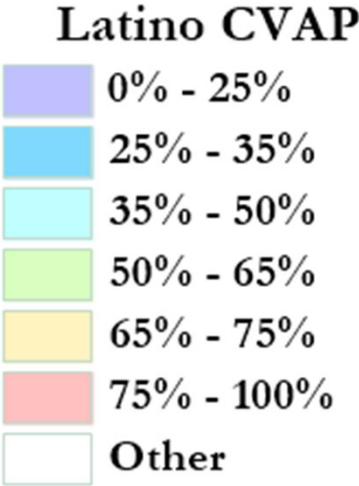
These additional demographic data can be used to identify “communities of interest” in the districting process.

Category	Field	Total	Category	Field	Total
2020 Census	Total Population	24,855	Age	age0-19	20%
Total Pop.	Hispanic/Latino	28%		age20-60	57%
	NH White	29%		age60plus	23%
	NH Black	10%	Immigration	immigrants	28%
	NH Asian/Pac.Isl.	30%		naturalized	57%
Citizen Voting Age Pop (2016-2020 Special Tab)	Total	17,534	Language spoken at home	english	56%
	Hisp	22%		spanish	18%
	NH White	39%		asian-lang	18%
	NH Black	9%		other lang	8%
	Asian/Pac.Isl.	28%	Language Fluency	Speaks Eng. "Less than Very Well"	14%
Voter Registration (Nov 2020)	Total	13,383	Education	bachelor	26%
	Latino est.	24%		graduatedegree	21%
	Spanish-Surnamed	22%	Child in Household	child-under18	25%
	Asian-Surnamed	9%	Pct of Pop. Age 16+	employed	53%
	Filipino-Surnamed	4%	Household Income	income 0-25k	17%
	NH White est.	50%		income 25-50k	26%
	NH Black	14%		income 50-75k	16%
Voter Turnout (Nov 2020)	Total	10,545		income 75-200k	34%
	Latino est.	23%		income 200k-plus	6%
	Spanish-Surnamed	21%	Housing Stats	single family	57%
	Asian-Surnamed	9%		multi-family	43%
	Filipino-Surnamed	4%		rented	61%
	NH White est.	50%		owned	39%
NH Black	14%	Total population data from California's adjusted 2020 Census data. Citizen Voting Age Population from the 2016-2020 American Community Survey Special Tabulation., Age, Immigration, and other demographics from the 2016-2020 American Community Survey. Turnout and Registration data from California Statewide Database ("Latino" figures calculated by NDC using Census Bureau's Latino undercount by surname estimate).			
Voter Turnout (Nov 2018)	Total				6,428
	Latino est.				21%
	Spanish-Surnamed				20%
	Asian-Surnamed				8%
	Filipino-Surnamed				4%
	NH White est.	53%			
NH Black est.	14%				



# Latino CVAP

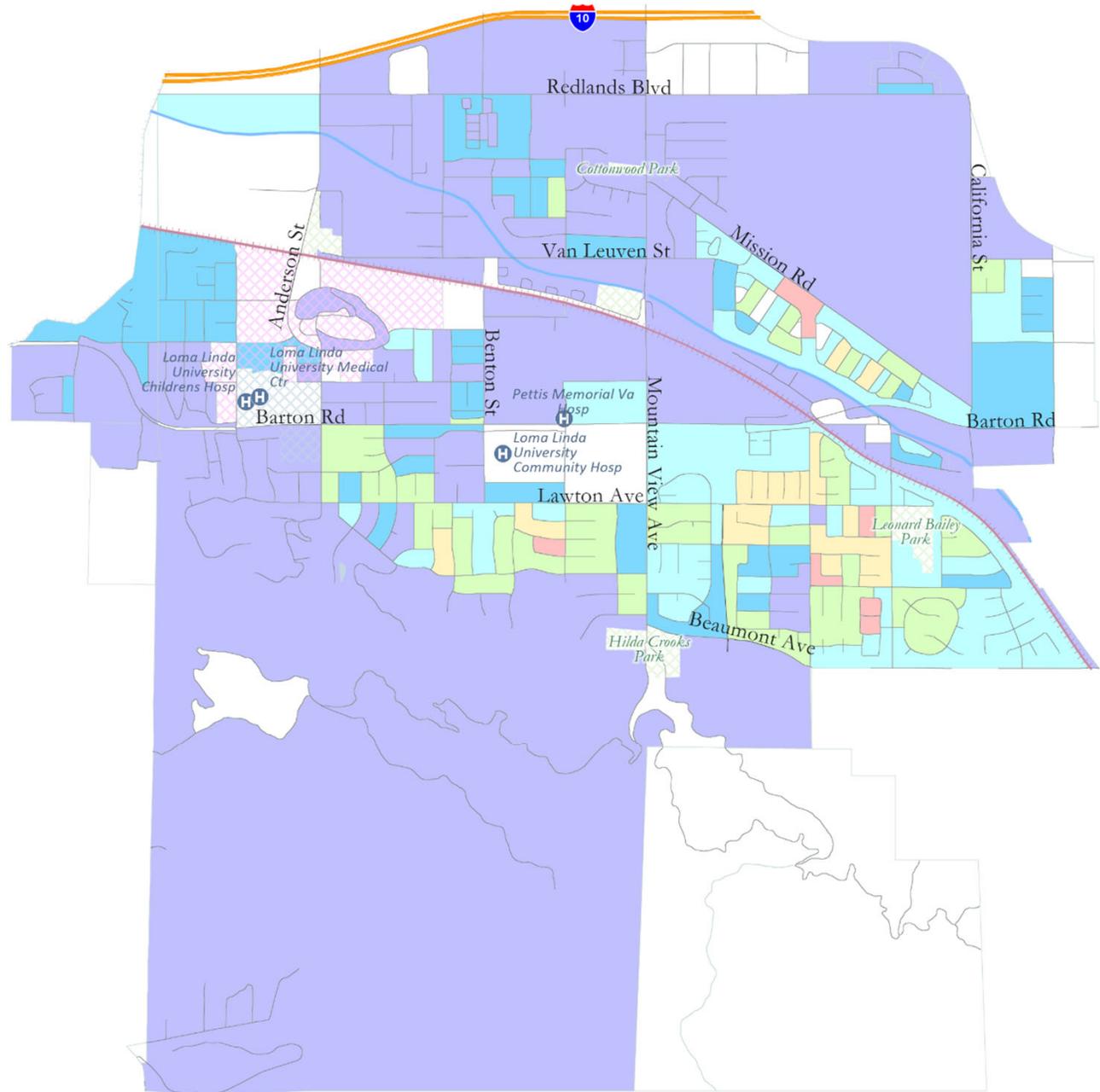
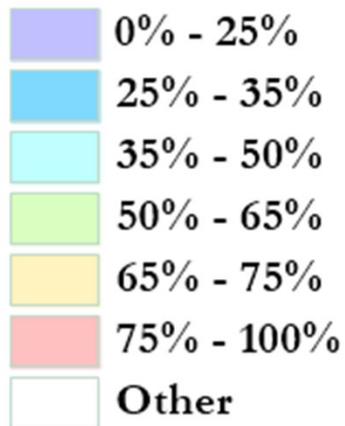
Latinos are concentrated in the northeast



# Asian-American CVAP

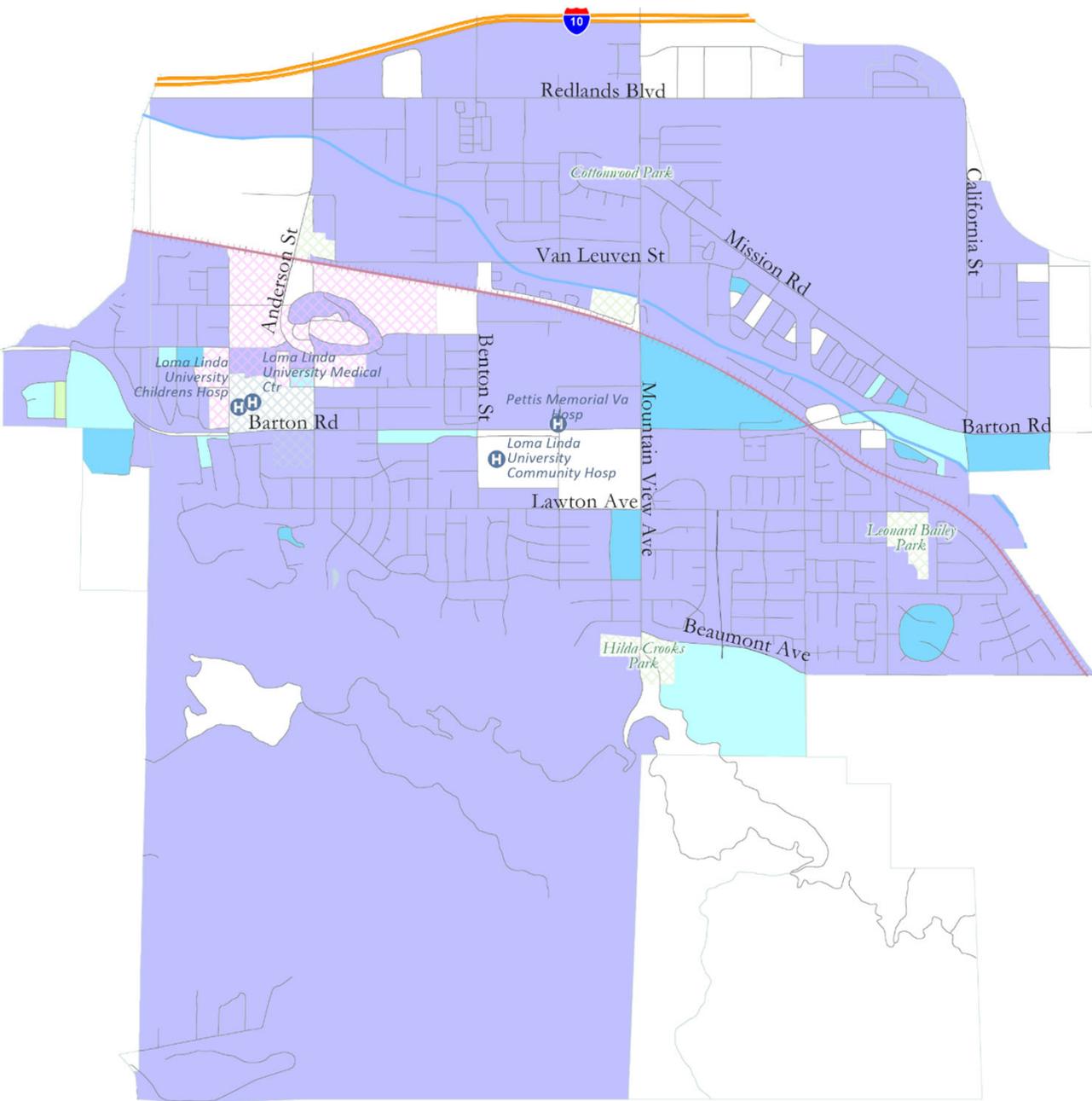
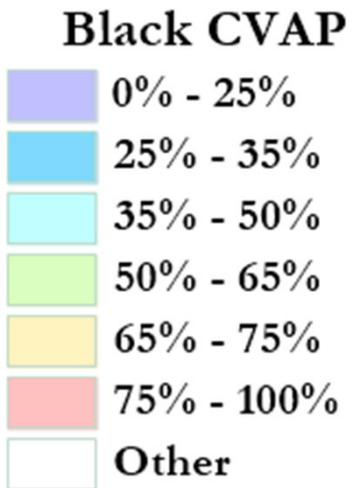
Asian-Americans are concentrated in the eastern portions of the city

## Asian CVAP



# African-American CVAP

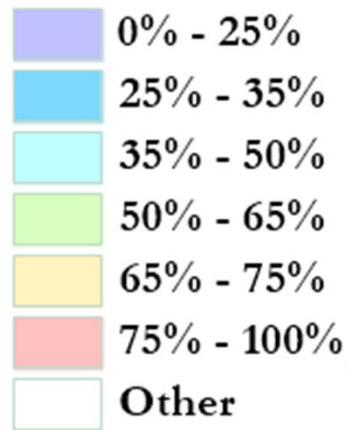
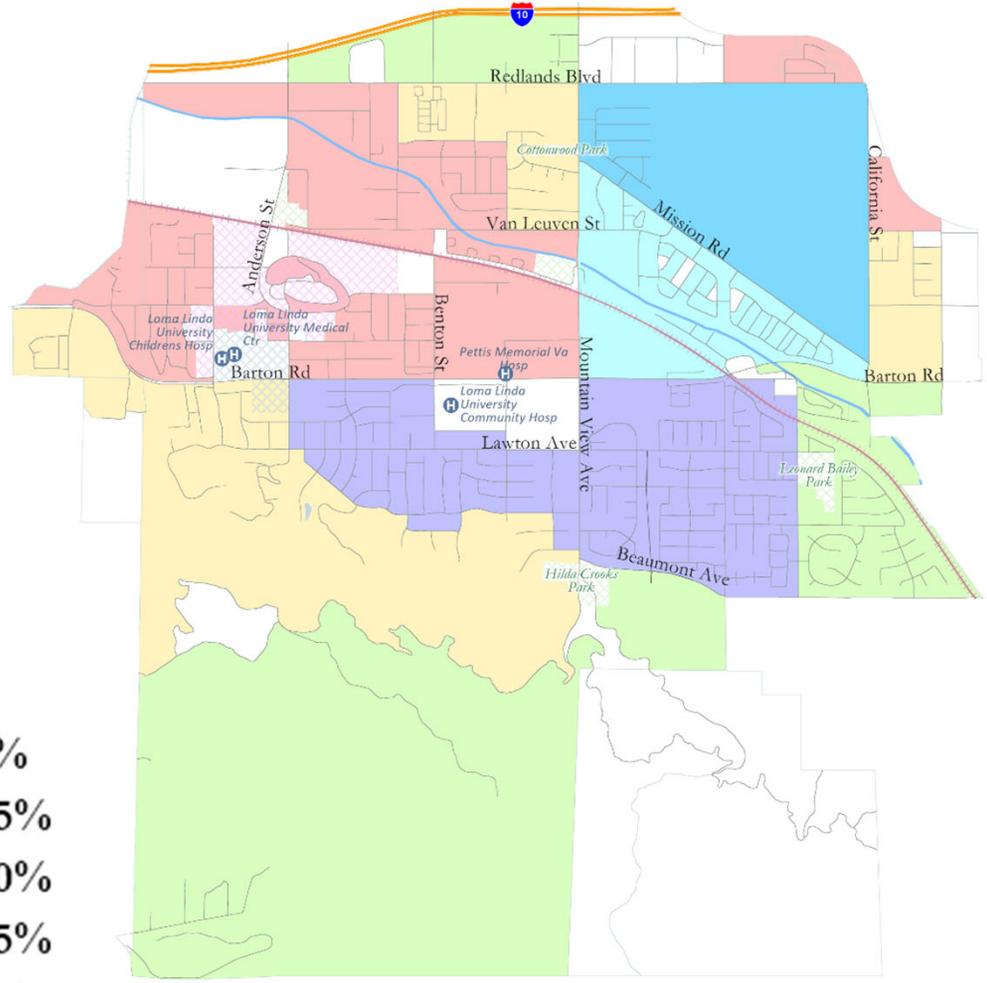
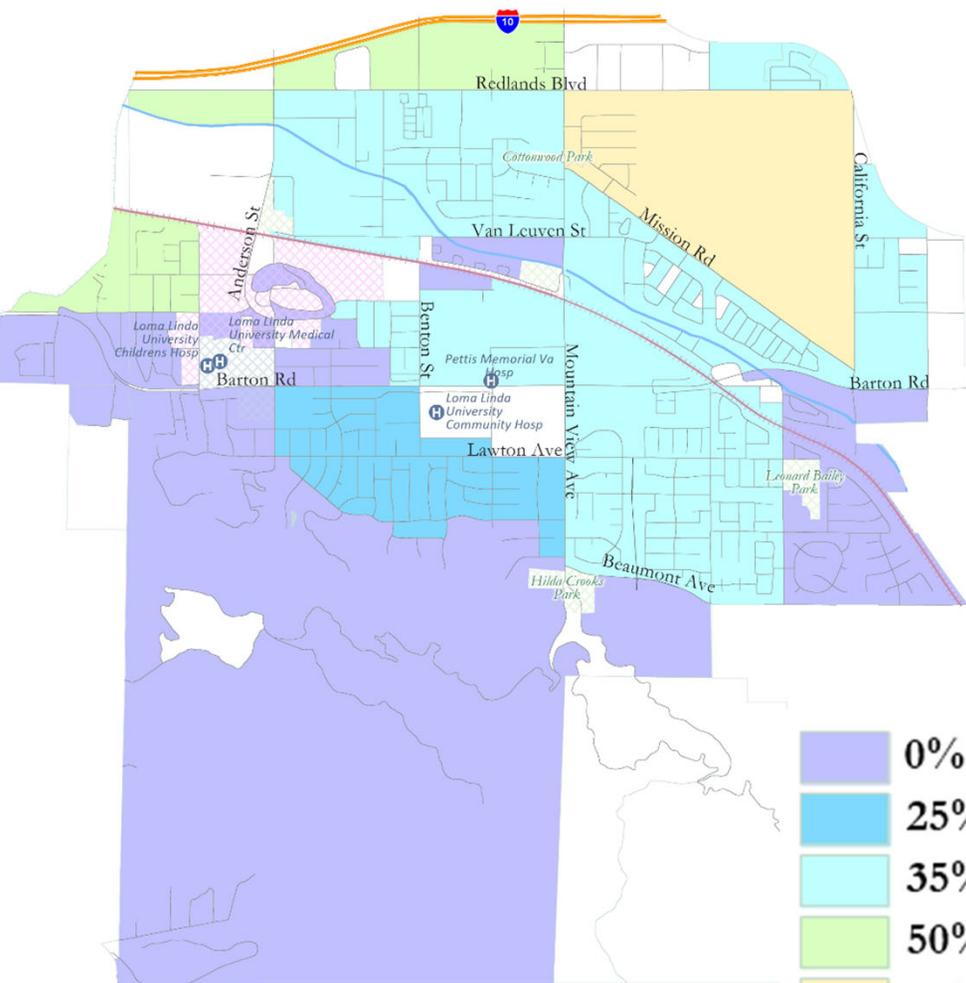
African-Americans do not appear to be highly concentrated within Loma Linda



# Other Socio-Economic Demographics

## Child at Home

## Renters



# Defining Neighborhoods

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1<sup>st</sup> Question: What is your neighborhood?

2<sup>nd</sup> Question: What are its geographic boundaries?

Examples of physical features defining a neighborhood boundary:

- ❑ Natural neighborhood dividing lines, such as highway or major roads, rivers, canals and/or hills
- ❑ Areas around parks or schools
- ❑ Other neighborhood landmarks

In the absence of public testimony, planning records and other similar documents may provide definition.



# Beyond Neighborhoods: Defining Communities of Interest

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## 1<sup>st</sup> Question: What defines your community?

- ❑ Geographic Area, plus
- ❑ Shared issue or characteristic
  - ❑ Shared social or economic interest
  - ❑ Impacted by county policies
- ❑ Tell us “your community’s story”

## 2<sup>nd</sup> Question: Would this community benefit from being “included within a single district for purposes of its effective and fair representation”?

- ❑ Or would it benefit more from having multiple representatives?

Definitions of Communities of Interest may not include relationships with political parties, incumbents, or political candidates.

# Public Mapping and Map Review Tools

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- ❑ Different tools for different purposes
- ❑ Different tools for different levels of technical skill and interest
  - ❑ Simple “review draft maps” tool
  - ❑ Paper-based simple “Draw a draft map” tool
  - ❑ Powerful, browser-based “Draw a draft map” tool
- ❑ Submissions welcome by email at [CVRA-Dist.based.elect@lomalinda-ca.gov](mailto:CVRA-Dist.based.elect@lomalinda-ca.gov)

Whether you use the powerful online mapping tool, the paper kit, or just draw on a napkin, we welcome your maps!

# Simple Map Drawing Tool

## Paper “Public Participation Kit”

- ❑ For those without internet access or who prefer paper
- ❑ Total Population Counts only – no demographic numbers

**City of Loma Linda  
Districting 2022  
Public Participation Kit**

Each number indicates the total population of that "population unit" area. Each district must have essentially equal population. Each of the five council districts should have approximately 4,971 residents.

Please use a thick dark-colored pen to draw your map, then submit it at City Hall or by email to CVRA-Dist.based.elect@lomalinda-ca.gov. You can hand-deliver, mail, fax, scan and email, or photograph and email your map.

**Name:** \_\_\_\_\_

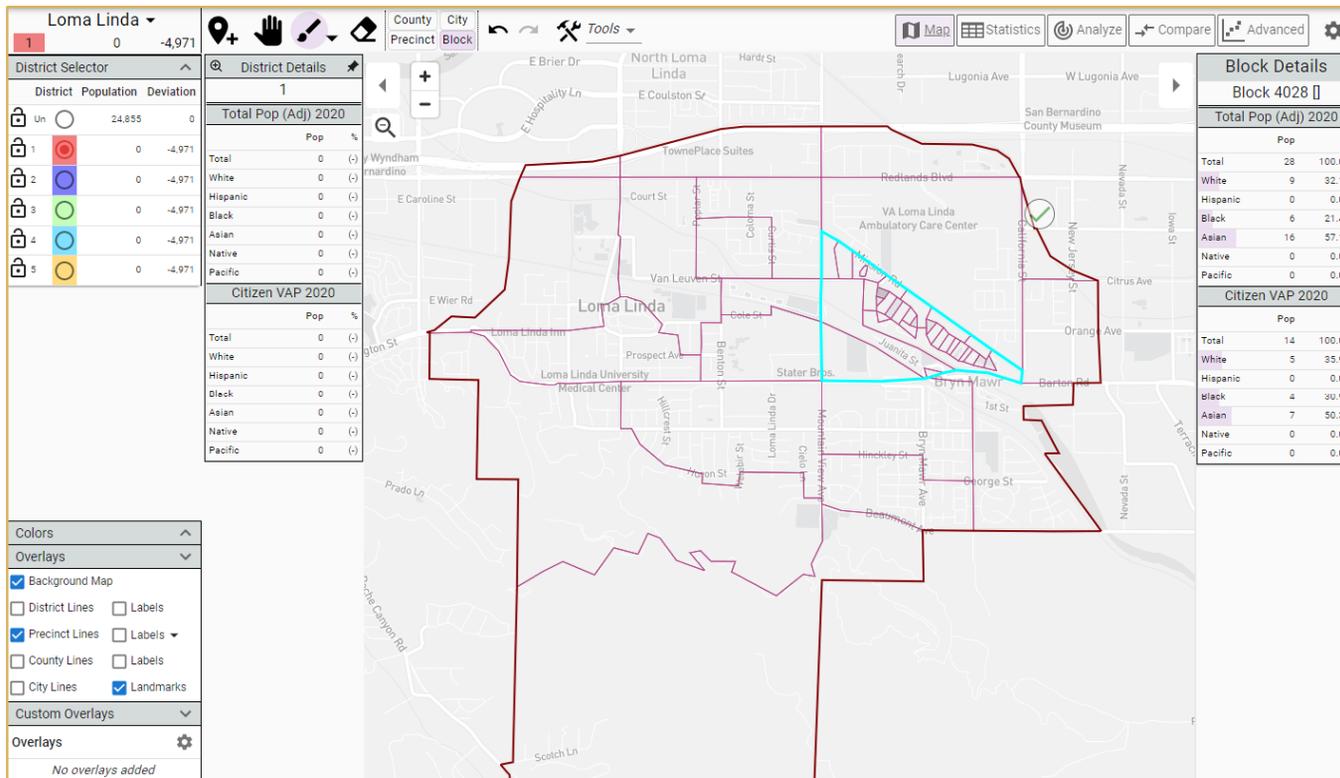
**Phone or Email:** \_\_\_\_\_

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# Dave's Redistricting App (DRA)

## Draw Your Community of Interest or a Full District Map

- Also includes simple district-mapping tool
- Only available in English
- Email a link to your map to the City and publish or share



# Public Hearing & Discussion

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- ❑ What is your neighborhood and what are its boundaries?
- ❑ What other notable areas are in the City, and what are their boundaries?
  
- ❑ Any questions about the mapping tools?

## Discussion on:

- ❑ “neighborhoods”
- ❑ “communities of interest”

# Share Your Thoughts

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## Website

<https://drawlomalinda.org/>

## Phone

T Jarb Thaipejr, City Manager, 909-799-2811  
Lynette Arreola, City Clerk, 909-799-2819

## Email

[CVRA-Dist.based.elect@lomalinda-ca.gov](mailto:CVRA-Dist.based.elect@lomalinda-ca.gov)